

Divisions affected: *Wroxton & Hook Norton*

**CABINET MEMBER FOR HIGHWAY MANAGEMENT –  
16 NOVEMBER 2023**

**NORTH NEWINGTON: PROPOSED 20MPH SPEED LIMITS**

Report by Corporate Director, Environment and Place

**RECOMMENDATION**

1. The Cabinet Member for Highway Management is RECOMMENDED to approve the introduction of 20mph speed limits in North Newington as advertised.

**Executive summary**

2. The report presents responses to a statutory consultation on the proposed introduction of 20mph speed limits in North Newington as shown in **Annex 1**.

**Financial Implications**

3. Funding for consultation and the proposals themselves has been provided by the County Council's 20mph Speed Limit Project.

**Equality and Inclusion Implications**

4. No implications in respect of equalities or inclusion have been identified in respect of the proposals.

**Sustainability Implications**

5. The proposals would help encourage walking and cycling within North Newington by making them safer and more attractive.

**Formal consultation**

6. Formal consultation was carried out between 14 September and 06 October 2023. A notice was published in the Banbury Guardian newspaper, and an email sent to statutory consultees & key-stakeholders, including Thames Valley Police, the Fire & Rescue Service, Ambulance service, Bus operators, countywide transport, access & disabled peoples user groups, Cherwell District Council, the local District Cllrs, North Newington parish council, Broughton

parish council, and the local County Councillor representing the Wroxtton & Hook Norton division.

### **Statutory Consultee Responses:**

7. There were two statutory consultee responses although neither was an objection. Thames Valley Police re-iterated their views concerning OCC's policy and practice regarding 20mph speed limits which they consider as 'concerns'. Cherwell District Council did not object to the proposals, but felt parked cars already helped control speeds along the main road.

### **Other Responses:**

8. 54 online responses were received from local residents; one objected and another expressed concerns but all the rest were in support.
9. Those who responded online, were also asked whether if the 20mph speed limit proposals were implemented would it likely influence a change to their mode of travel in the area, the results of which are shown below:

<b>Travel Change</b>	<b>Number</b>
Yes – walk/wheel more	15 (28%)
Yes - cycle more	5 (9%)
Yes – scoot more	1 (2%)
No	32 (59%)
Other	1 (2%)

10. The consultation responses are shown in **Annex 2**, and copies of the original responses are available for inspection by County Councillors.

### **Officer response to objections/concerns**

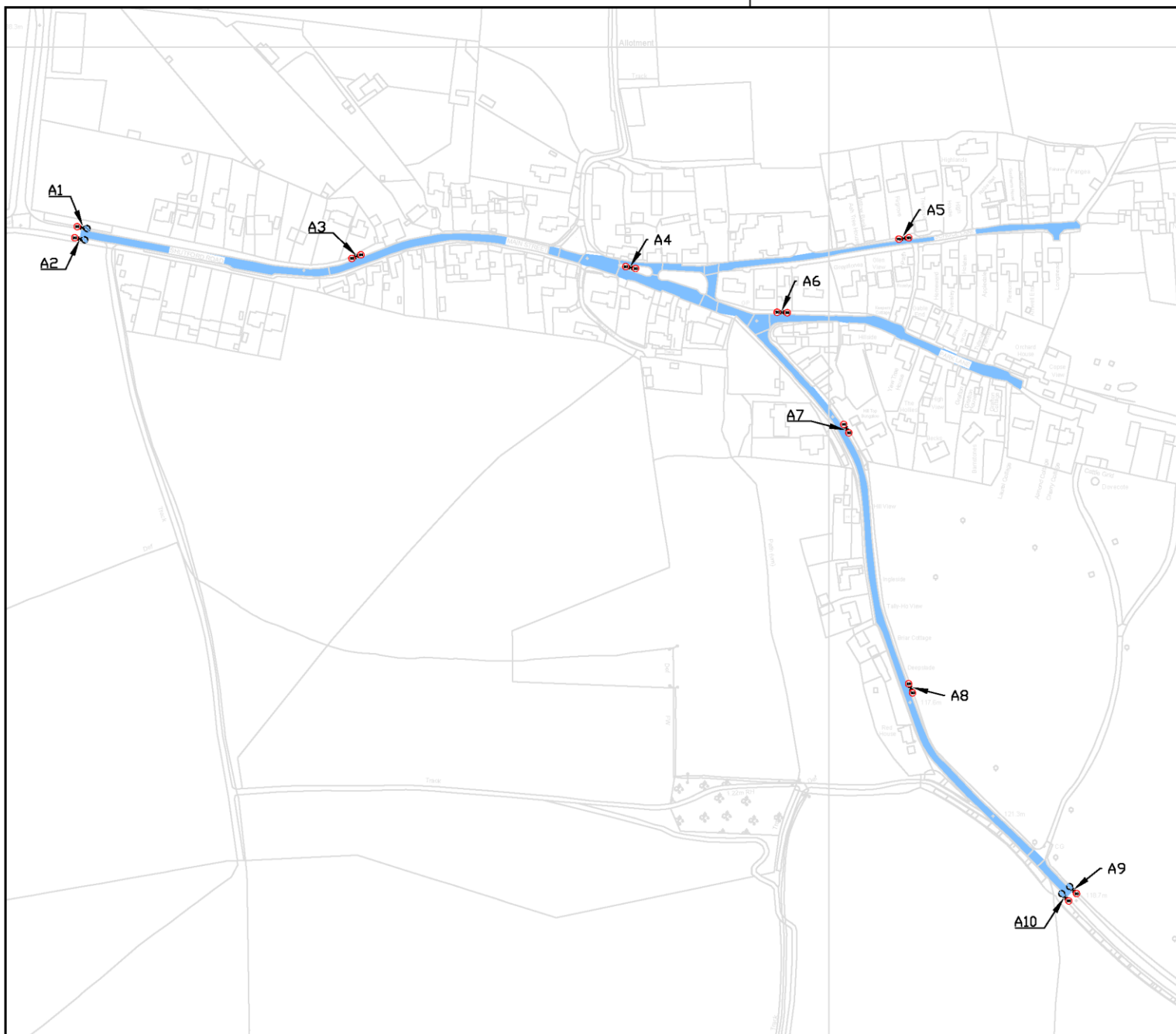
11. The main purpose of the scheme is to encourage greater use of active travel by reducing speeds; this is also expected to reduce accidents. The aim of reducing speed limits is to change driver's mindsets to make speeding socially unacceptable and make more environmentally friendly modes of travel such as walking and cycling more attractive, and also help reduce the Counties carbon footprint. This forms part of a countywide programme of works that seeks to deliver 'a safer place with a safer pace'.
12. The single objector considered the proposals to be anti-motorist with no accident reduction benefits. The authority considers objections along the lines of it being unjustified, anti-car, a waste of money, not enforceable or pointless to not warrant amendments to a proposal. As such the authority has not addressed any specific comments made of this nature in this report.

Bill Cotton  
Corporate Director, Environment and Place

Annexes                      Annex 1: Consultation plan  
                                    Annex 2: Consultation responses

Contact Officers:            Phil Whitfield 07912523497  
                                    Geoff Barrell 07392 318869

November 2023




Drawing No. \_\_\_\_\_

Notes:  
 Proposed 20mph limit

© Crown Copyright and Database rights 10023943 2017

Rev.	Date	Purpose of revision	Drawn	Checked	Approved

 **OXFORDSHIRE COUNTY COUNCIL**  
 Bill Cotton  
 Director of  
 Communities Operations  
 Oxfordshire County Council  
 County Hall  
 New Road  
 Oxford  
 OX1 1ND  
 Tel: 0845 310 1111

Project title  
 North Newington 20mph

Drawing title  
 Sheet A

Drawing Status

Scale @ A3	Drawn by ER	Checked by GJB	Approved by GJB
	Date drawn 16/06/23	Date checked 19/06/23	Date approved 19/06/23

Oxfordshire Project No. & File Ref \_\_\_\_\_

Drawing No. _____	Revision _____
-------------------	----------------

RESPONDENT	COMMENTS
(1) Traffic Management Officer, (Thames Valley Police)	<p><b>Concerns</b> – Thames Valley Police welcome the opportunity to engage on plans for road safety improvement and acknowledge that 20mph limits can be a useful tool in road safety. There are other reasons 20mph limits may be desirable for communities, such as environmental concerns, and creating a shared space environment to encourage greater diversity of road users.</p> <p>Compliance with 20mph limits is a challenging issue as there is a difference between the achievable results of the various available schemes. For example a sign-only scheme will only have a limited effect on the mean speeds, as opposed to other schemes that influence the road environment, which is recognised as being key to achieving compliance. If a speed limit is set too low and is ignored then this could result in the vulnerable road user being less safe. It can also cause a dis-proportionate number of drivers to criminalise themselves and could bring the system of speed limits into disrepute.</p> <p>Thames Valley Police have no policy to enforce based on arbitrary speed limits alone but will enforce based on threat of harm, risk and resourcing. 20mph limits are not excluded from this and will be enforced where appropriate. There should be no expectation that the police would be able to provide regular enforcement if a speed limit is set too low as this could result in an unreasonable additional demand on police resources and there are no additional resources available to support extra enforcement. Messages from partners that police will not enforce need to be discouraged. Such messaging can encourage non-compliance and should be avoided.</p> <p>The policy of Thames Valley Police is to use sound practical and realistic criteria (Setting local speed limits - GOV.UK (<a href="http://www.gov.uk">www.gov.uk</a>)) when responding to Highway Authorities in an effort to promote consistency and to reduce the burden of constant and unnecessary enforcement. The advice shown in Circular Roads 1/2013 states.</p> <p>The key factors that should be taken into account in any decisions on local speed limits are:</p> <ul style="list-style-type: none"> <li>• history of collisions</li> <li>• road geometry and engineering</li> <li>• road function</li> <li>• composition of road users (including existing and potential levels of vulnerable road users)</li> <li>• existing traffic speeds</li> <li>• road environment</li> </ul>

	<p>However I recognise Oxfordshire County Council now have their own Policy for Setting Speed Limits and I expect full compliance of that policy going forward in relation to both monitoring , future engineering and self-enforcement through Community Speed Watch .</p> <p>Our stance remains that primarily 20 mph speed limits and zones should be self-enforcing</p> <p>Speed limits should be considered as part of a package of measures to manage vehicle speeds and improve road safety. Changes to the highway (for example through narrowing, providing vertical traffic calming or re-aligning the road) may be required to encourage lower speeds in addition to any change in speed limit. Though these may be more expensive, they are more likely to be successful in the long term in achieving lower speeds without the need for increased police enforcement to penalise substantial numbers of motorists.</p>
<p>(2) Development Management Division, (Cherwell District Council)</p>	<p><b>No objection</b> – Although on the whole, I do not object to the imposition of the 20mph, however, I am just wondering if it is required as there are parked cars along the main road which adds to the reduction in speed.</p>
<p>(3) Local Resident, (North Newington, North Newington Road)</p>	<p><b>Object</b> – This is an anti motorist policy . It is very topical at the moment. There are multiple objections country wide to these blanket 20MPH zones. It is unlikely to save any lives in North Newington ever. It is also all but impossible to drive a modern car at 20MPH. A modern cycle electric or not often exceeds this. Increase in traffic is due to very poor control of housing development. No pre built direct access to main roads, no concern for adequate drainage and run off. It is a matter of choice where one chooses to live and it is outrageous for a person to buy a property and THEN complain about something that has been going on for decades. Incidentally if its draconian anti car actions to reduce risk of accidents without doubt the Parish Council should lobby for double yellow lines in a similar zone. This will prevent accidents and save lives. Probably wont be very popular with people that have dwellings without off road parking availability though. AND in just the time I have drafted these words so many innocent adults and children will have died through avoidable disease, famine and War.</p> <p>As long as it is not in my backyard selfish culture is not very practical is it?</p> <p>Travel change: <b>Other</b></p>

	<p>No Plus some! And what is Scooting more and where is this activity going to take place? Are you encouraging this activity?</p> <p>Will it have a negative impact on my ability to walk in the same manner that I currently quietly enjoy? Will I be, as I get Older, at greater risk of being injured by this scooting activity.</p>
(4) Local Resident, (North Newington, Main Street)	<p><b>Concerns</b> – I am content with speed limit but have concerns about the placement of one of the signs. I believe the sign at the junction of Main Steet and school lane would affect the appearance of a critical location in the village, being proposed on the start of the small village green which include grade listed buildings Alternatively I recommend moving it 15m west to. This would not affect the look of the village and also be clearer for drivers</p> <p>Travel change: <b>No</b></p>
(5) Local Resident, (North Newington, Shutford road)	<p><b>Support</b> – I live at the Shutford road end of the village and regularly have cars speeding pass my house to either exit the village or coming into the village. I believe the 20 mph would help reduce the speed of these cars</p> <p>Travel change: <b>No</b></p>
(6) Local Resident, (North Newington, Banbury Road)	<p><b>Support</b> – Safer environment for pedestrians and cyclists. Close proximity to primary school. Difficult road conditions (brow of a hill to Banbury Road).</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
(7) Local Resident, (North Newington, Banbury Road)	<p><b>Support</b> – It is very common for people to speed through the village in using it as a through road. It makes it dangerous for village residents, especially those with horses and children. I have also seen at least 3 parked cars damaged by speeding vehicles</p> <p>Travel change: <b>No</b></p>

<p>(8) Local Resident, (North Newington, Banbury Road)</p>	<p><b>Support</b> – Over the many years I have lived in this village I have seen the traffic not only increase in capacity but very much so in speed. The speed limit urgently needs to be set at 20mph to reduce the ever heightening risk to both villagers and other traffic passing through our village.</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
<p>(9) Local Resident, (North Newington, Banbury Road)</p>	<p><b>Support</b> – Fast drivers through village , lots of near misses</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
<p>(10) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – Narrow village patches without pavements and children getting to school. Lots of speeding cars, recent crashes and near misses</p> <p>Travel change: <b>No</b></p>
<p>(11) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – *Through route from several villages with traffic moving fast especially when children are walking to and from school.  *Pavement only on one side of the road, so children have to cross the road to reach school.  *Blind bend with line of parked cars beyond leading to several accidents and near misses.  *Agricultural vehicles through village leading to difficulty in passing for traffic coming in opposite direction.</p> <p>Travel change: <b>No</b></p>
<p>(12) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – To make the village roads safer.</p> <p>Travel change: <b>Yes - cycle more</b></p>
<p>(13) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – We have a school in the village and a couple of blind bends. Cars and vans drive far too fast at present, an accident waiting to happen</p>



	Travel change: <b>No</b>
(14) Local Resident, (North Newington, Main Street)	<p><b>Support</b> – Need to reduce speed limit for children at village primary school, blind bend in to village and because some motorists speed through in excess of current 30 mph limit. An accident is waiting to happen</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
(15) Local Resident, (North Newington, Main Street)	<p><b>Support</b> – Cars speed through the village. Recently one was hit during the night. There's a school in the village. Children live here!!</p> <p>Travel change: <b>No</b></p>
(16) Local Resident, (North Newington, Main Street)	<p><b>Support</b> – Main Street in North Newington has a number of residences front doors right on the footpath. Most of these only have on street parking and segments where only one car can pass at a time. Despite this commuters speed through the village and are some get extremely agitated if they need to give way to other drivers sometimes ending with them accelerating too quickly reaching speeds beyond 30mph. It can be dangerous just carrying your groceries from your car to the front door.</p> <p>My cottage front door opens onto the footpath in Main Street and on a number of occasions I have opened my door and found myself less than a foot from a van, car or lorry that has mounted the kerb instead of waiting for traffic, this is a danger to the residents and footpath walkers.</p> <p>Our Primary School traffic at drop off and pick up times usually results in gridlock. The section of the main road near the school has only access for one vehicle to pass and drivers become quite animated having to wait. Parents park their cars along Main Street quite legally but it then extends the one vehicle only right along Main Street to the Shutford Road.</p> <p>Since the huge developments of new housing at the Bloxham end of Banbury their residents use North Newington as a "quick way" of getting to the M40 avoiding going through Banbury that at peak times as Banbury is always very</p>

	<p>congested. These hundreds of new homes also increases of traffic for the Banbury users of the Shennington Recycling Centre and North Newington is their quick access to that facility.</p> <p>Currently we are also experiencing many lorries carrying 30-40 tonnes of aggregate coming through the village instead of using the contract specific route of Queensway and then the Warwick Road to gert to their quarry destination again making the single vehicle access parts of the road trouble spots. The residents have aslo had their vehicles parked on Main Street and Shutford Road hit by vehicles travelling too fast. In the last three months our car on Main Street and a neighbors car on the Shutford road have been hit by other vehicles (both these incidents were late night/early morning) whose drivers did not stop after the accident. The reduction of the speed limit in North Newington from 30 to 20 mph may not stop the incidents I have set out above but it might make drivers think twice and slow down. It will naturally be much safer for the residents and users of our footpaths that sit right on the roadside and might contribute to a better flow of traffic.</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
<p>(17) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – Speeding traffic is a real danger in NN. We live on the bend on Main Street and see some of the worst of it</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
<p>(18) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – Pedestrian / schoolchildren safety.</p> <p>Travel change: <b>No</b></p>
<p>(19) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – North Newington is a Village made up of a short road with a very sharp bend on the brow of a hill. Cars going 30 mph cannot see what is on the road in front of them. Houses on Main Street do not have drive ways, therefore we open our front doors straight on to the road. If cars are coming past at 30 mph they have no time to react. This stretch of road is very narrow and often has horses, farm vehicles or primary school children on it. Vehicles need to be driving at 20mph or less in order to keep themselves and others safe.</p> <p>Thank you for your consideration.</p> <p>Travel change: <b>No</b></p>

<p>(20) Local Resident, (North Newington, Park Lane)</p>	<p><b>Support</b> – Fast and dangerous speed of cars thru village</p> <p>Travel change: <b>No</b></p>
<p>(21) Local Resident, (North Newington, Park Lane)</p>	<p><b>Support</b> – This should have been done years ago</p> <p>Travel change: <b>No</b></p>
<p>(22) Local Resident, (North Newington, School Lane)</p>	<p><b>Support</b> – appropriate maximum speed in village</p> <p>Travel change: <b>No</b></p>
<p>(23) Local Resident, (North Newington, Shutford Road)</p>	<p><b>Support</b> – I live at Number 12 Shutford Road and I don't let my cats out because people drive way too fast past our house. I would request that you go one step further and put a speed camera up or reduce to 20mph and put speed bumbs in. It's so dangerous by my house!</p> <p>Travel change: <b>Yes – scoot more</b></p>
<p>(24) Local Resident, (North Newington, Shutford Road)</p>	<p><b>Support</b> – Traffic calming measures, e.g. chicane would be more effective, especially at the Shutford Road end of the village. Although a 20mph speed limit would hopefully help to reduce the speed of the drivers through the village.</p> <p>Travel change: <b>Yes - cycle more</b></p>
<p>(25) Local Resident, (North Newington, The Pound)</p>	<p><b>Support</b> – Safety concerns due to busy traffic and parking in a village with many accesses and bends</p> <p>Travel change: <b>No</b></p>

<p>(26) Local Resident, (North Newington, Banbury Road)</p>	<p><b>Support</b> – My house is at the start of the village and cars regularly speed through the village at 60 miles plus I've also had my car hit and written off by an errant driver, speeding in the village not being able to control themselves on the camber. It is on safe to walk through the village with speeding.</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
<p>(27) Local Resident, (North Newington, Banbury Road)</p>	<p><b>Support</b> – Traffic races past my house as it enters the village. The pedestrian access to my house is on to a narrow pavement bordering the road and as vision is concealed by shrubbery both the pedestrian and car driver are shocked when the other appears out of nowhere. I feel it's an accident waiting to happen.</p> <p>Travel change: <b>No</b></p>
<p>(28) Local Resident, (North Newington, Banbury Road)</p>	<p><b>Support</b> – A number of cars are clearly way above the current 30mph speed limit. Mostly driving to and from Banbury, when passing houses such as Tally Ho View, and also exiting the village at the other end past the pub. Many cars and also Lorries, drive quickly near the school. Accident waiting to happen.</p> <p>Travel change: <b>No</b></p>
<p>(29) Local Resident, (North Newington, Banbury Road)</p>	<p><b>Support</b> – Make the village safer.</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
<p>(30) Local Resident, (North Newington, Gable End)</p>	<p><b>Support</b> – School in village and people speed all the time! Dangerous beyond belief</p> <p>Travel change: <b>Yes - cycle more</b></p>
<p>(31) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – Traffic comes through North Newington far too fast so a 20mph rule might slow some of those vehicles down.</p>

	Travel change: <b>No</b>
(32) Local Resident, (North Newington, Main Street)	<b>Support</b> – Much safer at lower speeds  Travel change: <b>No</b>
(33) Local Resident, (North Newington, Main Street)	<b>Support</b> – The through traffic is getting busier as more houses are built and sat nav uses NN as quickest route to Banbury/M40. Most of this traffic does not respect 30mph limit and easily can exceed 40mph. During “rush hour” it is a constant stream of traffic and mostly driving up to 40mph. I live on this road, I cross the road with my dogs each time I want to go for a walk and so many times I’ve nearly been run over by cars coming round the Shutford Rd end too quickly round the bend not expecting to see pedestrians. They do not respect the residents in the village or anticipate that we are crossing the road to access dog walks/or coming out of our drives. If the speed limit is not reduced to 20mph, and enforced, there will be a fatality soon. There is a school in the village: how is there not more speed enforcement? Yes to 20mph.: with cameras.  Travel change: <b>No</b>
(34) Local Resident, (North Newington, Main Street)	<b>Support</b> – I live on the main road through the village. Moving is a regular discussion in our home due to the speeding through the village. The change in the speed limit would be a positive impact on our lives.  Travel change: <b>Yes - cycle more</b>
(35) Local Resident, (North Newington, Main Street)	<b>Support</b> – As there are cars parked on the road and it is used by horse riders and cyclists- 20mph ensures their safety.  Travel change: <b>Yes – walk/wheel more</b>

<p>(36) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – 30mph is way too fast for the narrow roads, narrow pavement, parked cars and village school traffic.</p> <p>Travel change: <b>No</b></p>
<p>(37) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – I live in the village with two young children and often see cars driving through the village at a speed I consider too fast.</p> <p>Travel change: <b>No</b></p>
<p>(38) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – Drivers are constantly speeding through our village and knowing we have a primary school in our village .</p> <p>Travel change: <b>No</b></p>
<p>(39) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – I struggle to pull out of my drive - had several near misses due to speed they travel through the village</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
<p>(40) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – Because my house is on main street without pavement and it can be very tricky trying to get out of the drive.</p> <p>Travel change: <b>No</b></p>
<p>(41) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – Too many car and commercial vehicles travel at or above the existing limit, daily. Increases noise and atmospheric pollution. Danger to pedestrians, cyclists and horses and their riders.</p> <p>Travel change: <b>No</b></p>

<p>(42) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – Traffic has built up over the last few years and comes into and through the village in excess of 30mph. This is a danger to pedestrians and increases noise. With a 20mph limit the average speed through the village will drop.</p> <p>Travel change: <b>No</b></p>
<p>(43) Local Resident, (North Newington, Park Lane)</p>	<p><b>Support</b> – Support - vehicles are dangerously fast and this is essential to implement as soon as possible please, thank you.</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>
<p>(44) Local Resident, (North Newington, Park Lane)</p>	<p><b>Support</b> – A 20mph limit will be safer for residents.</p> <p>Travel change: <b>Yes - cycle more</b></p>
<p>(45) Local Resident, (North Newington, Park Lane)</p>	<p><b>Support</b> – The village has a school, a dip and corners that require great care. Plus necessary parking of cars.</p> <p>Travel change: <b>No</b></p>
<p>(46) Local Resident, (North Newington, Park Lane)</p>	<p><b>Support</b> – I have long been in favour of a 20mph limit, especially with a school in the village.</p> <p>Travel change: <b>No</b></p>
<p>(47) Local Resident, (North Newington, School Lane)</p>	<p><b>Support</b> – I live, ride my horse and walk my dog in the village. The amount of traffic using this road is constant and too fast, especially with the bad bends in the particular road. 20 mph will make a great deal of difference to safety,</p> <p>Travel change: <b>No</b></p>

<p>(48) Local Resident, (North Newington, School Lane)</p>	<p><b>Support</b> – People drive too fast Travel change: <b>No</b></p>
<p>(49) Local Resident, (North Newington, School Lane)</p>	<p><b>Support</b> – Anything to make Main Street safer Travel change: <b>No</b></p>
<p>(50) Local Resident, (North Newington, School Lane)</p>	<p><b>Support</b> – People use the village as a rat run and are unaware of the school, tight bends, walkers, animals and emerging traffic. To slow the traffic down would keep the village and the road users safer Travel change: <b>No</b></p>
<p>(51) Local Resident, (North Newington, Shutford Road)</p>	<p><b>Support</b> – Too fast, kids and horses Travel change: <b>Yes – walk/wheel more</b></p>
<p>(52) Local Resident, (North Newington, Shutford Road)</p>	<p><b>Support</b> – They drive too fast I walk my grandson to school and there is going to be an accident The cars are so near the pavement it's scary Travel change: <b>Yes – walk/wheel more</b></p>
<p>(53) Local Resident, (North Newington, Shutford Road)</p>	<p><b>Support</b> – The road is very narrow through the village, driving at speed is dangerous especially when the pavements are so narrow. Anything to help encourage drivers to slow down and make it safer for pedestrians. Travel change: <b>Yes – walk/wheel more</b></p>



<p>(54) Local Resident, (North Newington, Shutford Road)</p>	<p><b>Support</b> – Speed of traffic entering village danger to school children and elderly residents Serious Accident just waiting to happen</p> <p>Travel change: <b>No</b></p>
<p>(55) Local Resident, (North Newington, The Pound)</p>	<p><b>Support</b> – The school and the pub are at the most dangerous place in the village and need the speed reducing to 20mph.</p> <p>Travel change: <b>No</b></p>
<p>(56) Local Resident, (North Newington, Main Street)</p>	<p><b>Support</b> – There has been several crashes on the corner of the blinking owl including property been damaged and when it's school time they park all the way along behind that kind bend until you're on to it cause them problems when they come around too fast</p> <p>Travel change: <b>Yes – walk/wheel more</b></p>